

PLANNING AND ZONING COMMISSION MEMORANDUM

PLANNING AND ZONING DEPARTMENT 385 S. GOLIAD STREET • ROCKWALL, TX 75087 PHONE: (972) 771-7745 • EMAIL: PLANNING@ROCKWALL.COM

TO:	Planning and Zoning Commission
FROM:	Ryan Miller, Director of Planning and Zoning
DATE:	March 28, 2023
SUBJECT:	Z2023-019; Amendment to Article 04, Permissible Uses, and Article 13, Definitions, of the UDC to Create a Credit Access Business Land Use

On March 20, 2023 -- following a work session with staff --, the City Council directed staff to proceed with the creation of a *Credit Access Business* land use. According to Section 393.601 of the Texas Finance Code, a *Credit Access Business* is "...a credit services organization that obtains for a consumer or assists a consumer in obtaining an extension of consumer credit in the form of a deferred presentment transaction or a motor vehicle title loan." Examples of these types of businesses include auto title loan and payday lending businesses. Currently, the City of Rockwall has two (2) businesses that would fall under this category (*i.e. Kastle Lending and Check 'n Go*); however, it is anticipated that this number could increase in the near future.

In 2021 the City of Dallas expanded its regulation of *Credit Access Businesses* to include more types of high-cost, small dollar loans. In other metropolitan areas across Texas, it has been observed that when a larger municipality (*e.g. Austin, San Antonio, etc.*) adopts restrictions or additional regulations against *Credit Access Businesses*, smaller cities in a close proximity to the larger municipality start to see an increase of these types of businesses locating within their corporate limits. In addition, these types of uses -- *from a land use perspective* -- tend to locate along high visibility corridors and intersections of major roadways in clusters (*i.e. they tend to located in close proximity to each other*) [see Figures 1-3]. They also tend to cluster in shopping centers. Based on these trends, staff is proposing the following as a proactive approach to ensuring that the City's major corridors and shopping centers are not inundated with *Credit Access Businesses*:

- A Credit Access Business land use be added to the Permissible Use Charts contained in Article 04, Permissible Uses, and a definition of Credit Access Business be added to Article 13, Definitions, of the Unified Development Code (UDC).
- (2) A *Credit Access Business* shall be allowed in the same zoning districts as the *Financial Institution without Drive-Through* land use.
- (3) Conditional Land Use Standards be added to Article 04, Permissible Uses, of the Unified Development Code (UDC) prohibiting these land uses from locating within 1,000-feet of a like land use. The 1,000-feet shall be measured from property line to property line of a parcel of land.

A redlined copy of the proposed changes along with a draft ordinance has been provided in the attached packet. In accordance with Subsection 02.01(C) of Article 11, *Development Applications and Review Procedures*, of the Unified Development Code (UDC), the Director of Planning and Zoning is bringing forward the proposed

### <u>FIGURES 1-3</u>. EXAMPLES OF LAND PATTERNS OF CREDIT ACCESS BUSINESSES IN OTHER CITIES



FIGURE 1. GRAND PRAIRIE

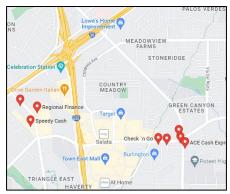


FIGURE 2. MESQUITE

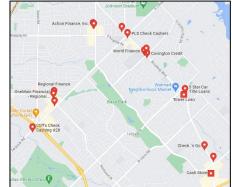


FIGURE 3. ROWLETT

text amendment to the City Council for consideration, and -- *in accordance with Section 02.04(B) of Article 11, Development Applications and Review Procedures, of the Unified Development Code (UDC)* -- staff is bringing the proposed amendment forward to the Planning and Zoning Commission for a recommendation to the City Council. The schedule for this text amendment is as follows:

Planning and Zoning Commission Work Session: March 28, 2023 Planning and Zoning Commission Public Hearing: April 11, 2023 City Council Public Hearing/First Reading: April 17, 2023 City Council Second Reading: May 1, 2023

Staff has sent out a 15-day notice to the Rockwall Herald Banner in accordance with all applicable state laws and Section 02.03(A)(3) of Article 11, *Development Applications and Review Procedures*, of the Unified Development Code (UDC). Should the Planning and Zoning Commission have any questions staff will be available at the meeting on <u>March 28, 2023</u>.

from parcel to parcel). A Specific Use Permit (SUP) shall be required for any facility located closer than 1,000-feet.

- (b) Such facilities shall be licensed as a Community Residential Facility under Chapter 508, Parole and Mandatory Supervision, of the Texas Health and Safety Code.
- (7) Public or Private Primary School.
  - (a) Adequate pick-up and drop-off areas shall be provided to ensure that street traffic/neighborhood traffic is not impeded. This shall be determined by the Director of Planning and Zoning or his/her designee at the time of site plan.
- (8) Public or Private Secondary School.
  - (a) The school shall be located on a Minor Collector or larger roadway.
  - (b) Adequate pick-up and drop-off areas shall be provided to ensure that street traffic/neighborhood traffic is not impeded. This shall be determined by the Director of Planning and Zoning or his/her designee at the time of site plan.
- (9) <u>Temporary Education Buildings for a Public or Private School.</u>
  - (a) The City Manager or his/her designee may approve temporary educational buildings for a public school pending the submission of a letter from the independent school district indicating the duration the buildings will remain on-site. The City Manager or his/her designee may also require the temporary buildings to adhere to the procedures and requirements of Subsection 02.03(C)(9)(b) below.
  - (b) All other applications of temporary educational buildings will require a Specific Use Permit (SUP) that shall be approved by the Planning and Zoning Commission and City Council, and that shall include the following operational conditions:
    - (1) The buildings shall be screened from the view of adjacent properties, public right-of-way, and parks and open space by the primary structure or landscape screening that incorporates three (3) tiered screening (i.e. small to mid-sized shrubs, large shrubs or accent trees, and canopy trees).
    - (2) The applicant shall provide a plan indicating the expected phasing-out of all temporary structures.
    - (3) The Specific Use Permit (SUP) shall be valid for a period not to exceed five (5) years.
- (D) Office and Professional Land Uses.
  - (1) Financial Institution with Drive-Through.
    - (a) Drive-throughs shall not be located on a property adjacent to a residentially zoned or used property. Drive-throughs shall be separated from residentially zoned or used properties by an intervening building or parcel of land.

- (b) Drive-throughs shall not have access to local residential streets.
- (c) Stacking lanes for drive-through service windows shall accommodate at least six (6) standard sized motor vehicles per lane, unless specifically approved by the Planning and Zoning Commission.

# (2) Credit Access Business.

- (a) Any lot or parcel of land with a Credit Access Business establishment shall be located a minimum of 1,000-feet from any other lot or parcel of land with another Credit Access Business, as measured in a straight line between the nearest points of one (1) of the lots or parcels of land to the other lot or parcel of land.
- (E) <u>Recreation, Entertainment and Amusement Land Uses.</u>
  - (1) <u>Temporary Carnival, Circus, or Amusement Ride.</u>
    - (a) The duration of these temporary uses shall not exceed 14days.
    - (b) Carnival, circus and amusement ride uses shall be no closer than 300-feet to a residentially zoned or used property unless otherwise approved by the Planning and Zoning Commission and City Council.
    - (c) Such events must obtain a permit from the City of Rockwall.
  - (2) Indoor Commercial Amusement/Recreation.
    - (a) Exemptions to this use include:
      - (1) Skill or coin-operated machines kept in private residences or apartments and used without charge by members of the family or bona fide guests.
      - (2) Skill or coin-operated machines on the premises of religious, charitable, educational or fraternal organizations for the use of members or their guests, and not for private profit, although a charge is made for playing.
      - (3) Billiard or pool tables on the premises of publicly owned facilities.
  - (3) Outdoor Commercial Amusement/Recreation.
    - (a) Outdoor Commercial Amusement/Recreation includes uses that provide outdoor entertainment (e.g. amusement parks, golf courses, outdoor music venues, batting cages, miniature golf etc.), but excludes drive-in movie theaters.
    - (b) Outdoor Commercial Amusement/Recreation includes temporary structures (e.g. tents, canopies, etc.) for events; however, temporary in this case does not include structures intended to serve uses for longer than 14-days.
    - (c) Outdoor Commercial Amusement/Recreation shall be a minimum of 300-feet from all residentially zoned or used property unless otherwise approved by the Planning and Zoning Commission and City Council.
  - (4) <u>Temporary Fundraising Events by Non-profit.</u>

LAND USE SCHEDULE						I	RESID	entia	L DIST	RICTS	6				MIXEI		NO	N-RES	SIDEN <sup>-</sup>	fial di	STRIC	TS		VERLAY STRICTS	
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LEGEND:         Land Use NOT Permitted         P       Land Use Permitted By-Right         P       Land Use Permitted with Conditions         S       Land Use Permitted Specific Use Permit (SUP)         X       Land Use Prohibited by Overlay District         A       Land Use Permitted as an Accessory Use	LAND USE DEFINITION REFERENCE [Reference <u>Article 13, Definitions]</u>	CONDITIONAL USE REFERENCE Reference [Article 04. Permissible Uses]	Agricultural (AG) District	Single Family Estate 1.5 (SFE-1.5) District	Single Family Estate 2.0 (SFE-2.0) District	Single Family Estate 4.0 (SFE-4.0) District	Single Family 1 (SF-1) District	Single Family 16 (SF-16) District	Single Family 10 (SF-10) District	Single Family 8.4 (SF-8.4) District	Single Family 7 (SF-7) District	Zero Lot-Line (ZL-5) District	Two-Family (2F) District	Multi-Family 14 (MF-14) District	Downtown (DT) District	Residential Office (RO) District	Neighborhood Services (NS) District	General Retail (GR) District	Commercial (C) District	Heavy Commercial (HC) District	Light Industrial (LI) District	Heavy Industrial (HI) District	Scenic Overlay (SOV) District	SH-66 Overlay (SH-66) District	IH-30 Overlay (IH-30 OV) District
Congregate Care Facility/Elderly Housing	<u>(7)</u>	(3)												Р	S	S	S	S	S		S				
Crematorium	<u>(8)</u>																				S	Ρ			
Daycare with Seven (7) or More Children	<u>(9)</u>	<u>(4)</u>	S	S	S	S	S	S	S	S	S	S	S	S	S	S	Р	Р	Р	Р	S	S			
Emergency Ground Ambulance Services	<u>(10)</u>																	Ρ	Ρ	Ρ	Р	Ρ			
Group or Community Home	<u>(11)</u>	<u>(5)</u>	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р		Р	Р	Р							
Government Facility	<u>(12)</u>														S			Р	Ρ	Ρ	Р	Ρ			
Halfway House	<u>(13)</u>	<u>(6)</u>														S									
Hospice	<u>(14)</u>													S			Р	Р	Р	Р	S	S			
Hospital	<u>(15)</u>																	Р	Ρ	Ρ	Р	S			
Public Library, Art Gallery or Museum	<u>(16)</u>														Р	Р	Р	Р	Р	Р	Р	Ρ			
Mortuary or Funeral Chapel	<u>(17)</u>																	Р	Ρ	Ρ	Р				
Local Post Office	<u>(18)</u>														Р		Р	Р	Ρ	Р	Р	Р			
Regional Post Office	<u>(19)</u>																			Р	Р	Р			
Prison/Custodial Institution	<u>(20)</u>																			Р	Р	Р			
Public or Private Primary School	<u>(21)</u>	(7)	S	S	S	S	S	S	S	S	S	S	S	S	S		Р	Р	Р	Р	Р				
Public or Private Secondary School	<u>(22)</u>	<u>(8)</u>	S	S	S	S	S	S	S	S	S	S	S	S	S		Р	Р	Р	Р	Р			$\mid$	
Temporary Education Building for a Public or Private School	<u>(23)</u>	<u>(9)</u>	S	S	S	S	S	S	S	S	S	S	S	S			S	S	S	S				$\mid$	
Rescue Mission or Shelter for the Homeless	<u>(24)</u>																			S	Р	Р		$\mid$	
Social Service Provider (Except Rescue Mission or Homeless Shelter)	<u>(25)</u>																	S		Ρ	Р	Ρ			
OFFICE AND PROFESSIONAL LAND USES	2.02(D)	2.03(D)																							
Financial Institution with Drive-Through	<u>(1)</u>	<u>(1)</u>															S	Р	Р	Р	Р	Р			
Financial Institution without Drive-Through	<u>(1)</u>														Ρ		Ρ	Р	Ρ	Ρ	Р	Ρ			
Credit Access Business	<u>(2)</u>	<u>(2)</u>													Р		Р	Р	Р	Р	Р	Ρ			

LAND USE SCHEDULE						ł	RESID	ENTIAI	L DIST	RICTS	5				MIXEI DISTR		NO	N-RES	SIDENT	ΓIAL D	ISTRIC	TS		VERLAY	
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Office Building less than 5,000 SF	<u>(23)</u>														Ρ	Ρ	Р	Ρ	Ρ	Ρ	Р	Ρ			
Office Building 5,000 SF or Greater	<u>(23)</u>														Ρ	S	S	Ρ	Ρ	Ρ	Ρ	Ρ			
RECREATION, ENTERTAINMENT AND AMUSEMENT LAND USES	2.02(E)	2.03(E)																							
Temporary Carnival, Circus, or Amusement Ride	(1)	<u>(1)</u>													S		S	Р	Р	Р	Р	Р			
Indoor Commercial Amusement/Recreation	<u>(2)</u>	<u>(2)</u>													S			S	Р	Р	Р	Р			
Outdoor Commercial Amusement/Recreation	(3)	<u>(3)</u>																S	S	Р	S	Р			
Public or Private Community or Recreation Club as an Accessory Use	<u>(4)</u>		S	S	S	S	S	S	S	S	S	S	S	S	S		S	Р	Р	Ρ	Р	Ρ			
Private Country Club	<u>(5)</u>		S	S	S	S	S	S	S	S	S	S	S	S			S	S	S	Р	Р	Р			
Golf Driving Range	<u>(6)</u>																S	S	S	Р	Р	Р			
Temporary Fundraising Events by Non-Profit	(7)	<u>(4)</u>	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р			
Indoor Gun Club with Skeet or Target Range	<u>(8)</u>	<u>(5)</u>																S	Р	Р	Р	Р			
Outdoor Gun Club with Skeet or Target Range	<u>(8)</u>		S																	Ρ		S		$\square$	
Health Club or Gym	<u>(9)</u>													A	Р		S	Р	Р	P	Р	Р			
Private Club, Lodge or Fraternal Organization	<u>(10)</u>	<u>(6)</u>													S		S	S	P	Р	P	S			
Private Sports Arena, Stadium, and/or Track	<u>(11)</u>																		S	P	P	P			
Public Park or Playground	<u>(12)</u>		Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р		Р	Р	Р	Р	Р	Р			_
Sexually Oriented Businesses [Art. XI; CH. 12; Municipal Code]	<u>(13)</u>	(7)																			S	S			
Tennis Courts (i.e. Not Accessory to a Public or Private Country Club)	<u>(14)</u>		S	S	S	S	S	S	S	S	S	S	S	S			S	S	S	Ρ	Р	Р			
Theater	<u>(15)</u>														Ρ			S	Ρ	Ρ	Ρ	Ρ			
RETAIL AND PERSONAL SERVICES LAND USES	2.02(F)	2.03(F)																							
Antique/Collectible Store	<u>(1)</u>														S		S	Ρ	Р	Ρ					
Astrologer, Hypnotist, or Psychic	(2)														S	Ρ	Р	Ρ	Р	Ρ					
Banquet Facility/Event Hall	<u>(3)</u>														S			Ρ	Р	Ρ					

or families with no regular home or residential address. A *Rescue Mission or Shelter for the Homeless* shall house a maximum of 15 individuals for a period not to exceed a maximum of 30-days.

- (25) <u>Social Service Provider (Except Rescue Mission or Shelter for</u> <u>the Homeless</u>). Any organization operating under a non-profit charter, the activities of which are devoted exclusively to charitable, benevolent, patriotic, employment related, or educational purposes not currently listed elsewhere in <u>Section</u> <u>01, Land Use Schedule</u>, of Article 04, Permissible Uses.
- (D) Office and Professional Land Uses.
  - (1) <u>Financial Institution</u>. A facility that is open to the public for the deposit, custody, loan, exchange or issue of money, the extension of credit, and/or facilitating the transmission of funds and that is licensed by the appropriate state or federal agency as a bank, savings and loan association, or credit union. Accessory uses may include automatic teller machines, drive through service, offices, and parking. This excludes bail bonds, pawnshops, payday advance/loan businesses, and motor vehicle title loan businesses.
  - (1)(2) <u>Credit Access Business</u>. A Credit Access Business is a business or credit services organization that obtains for a consumer or assists a consumer in obtaining an extension of consumer credit in the form of a deferred presentment transaction or a motor vehicle title loan (or as otherwise defined by Section 393.6001 of the Texas Finance Code).
  - (2)(3) <u>Office Building</u>. A facility that provides executive, management, administrative, or professional services not specifically listed elsewhere in <u>Section 01, Land Use Schedule</u>, of Article 04, <u>Permissible Uses</u>, but not involving the sale of merchandise except as incidental to a permitted use. Typical examples include real estate, insurance, property management, investment, employment, travel, advertising, law, architecture, design, engineering, accounting, call centers, and similar offices. Accessory uses may include cafeterias, health facilities, parking, or other amenities primarily for the use of employees in the firm or building.
- (E) Recreation, Entertainment and Amusement Land Uses.
  - (1) <u>Temporary Carnival, Circus, or Amusement Ride</u>. A temporary, traveling show or exhibition that has no permanent structure or installation, and is intended to attract people to a site where there may or may not be an admission charge. These activities include: carnivals, circuses, rides, entertainment, gaming booths, food stands, exhibitions, and animal displays. Outdoor or indoor commercial amusement provided on a temporary basis.
  - (2) <u>Indoor Commercial Amusement/Recreation</u>. Any enterprise whose main purpose is to provide the general public with a variety of amusing or entertaining activities, including such activities as skating rinks, bowling alleys, video arcades, billiard tables and similar enterprises, but does not include theaters and auditoriums.
  - (3) <u>Outdoor Commercial Amusement/Recreation</u>. An amusement enterprise that offers entertainment or games of skill to the

general public for a fee or charge wherein any portion of the activity takes place in the open.

- (4) <u>Public or Private Community Recreation Club as an Accessory</u> <u>Use.</u> (1) <u>Public:</u> A facility or area that is owned and/or operated by a nonprofit organization and that provides for sports, leisure, and recreation activities operated for the general public. (2) <u>Private:</u> A recreation facility operated for the exclusive use of private residents or neighborhood groups and their guests, and not the general public.
- (5) <u>Private Country Club.</u> A facility or area laid out for recreational, athletic, and social purposes, with limited membership, and the use of which is primarily restricted to members and their guests. A golf course may be included as an additional principal use. Accessory uses may include retail sales, a club house, and other recreational facilities.
- (6) <u>Golf Driving Range.</u> An area improved with trees, greens, fairways, hazards, and which may include a clubhouse, dining room, and accessory recreational uses.
- (7) <u>Temporary Fundraising Events by Non-profit</u>. An event sponsored by a recognized legal nonprofit organization, intended to attract people to a site where there may or may not be an admission charge.
- (8) <u>Gun Club with Skeet or Target Range.</u> A facility or area for the sport of shooting at targets to test accuracy in rifles, pistols, or archery practice, owned or operated by a corporation, association, or persons.
- (9) <u>Health Club or Gym.</u> A public or private facility operated to promote physical health and fitness. Activities may include exercise, physical therapy, training, and education pertaining to health and fitness. Uses or combinations of uses or facilities would typically include -- *but are not limited to* -- game courts, weight lifting and exercise equipment, aerobics, swimming pools and spas, and running or jogging tracks.
- (10) <u>Private Club, Lodge or Fraternal Organization.</u> (1) <u>Private Club.</u> Private quarters for a private organization, a principal purpose of which is the preparation and service of food and/or drink for members and their guests only and falling within the definition of and permitted by Chapter 32, *Private Club Registration Permit*, of the Texas Alcoholic Beverage Code. (2) <u>Lodge or Fraternal Organization</u>. A facility or area for a special purpose organization or for the sharing of sports, arts, literature, politics, or other similar interests, but not primarily for profit or to render a service that is customarily carried on as a business, excluding churches, synagogues, or other houses of worship or religious assembly.
- (11) <u>Private Sports Arena, Stadium, and/or Track.</u> An athletic field or stadium that is not owned or operated by a public agency such as a city or school and operated for the exclusive use of its members and their guests and not the general public
- (12) <u>Public Park or Playground.</u> A facility or area for recreational, cultural, or aesthetic use owned or operated by a public agency and available to the general public. This definition may include -- but is not limited to -- lawns, decorative plantings, walkways, active and passive recreation areas, playgrounds, fountains, swimming pools, pavilions, wooded areas, and water courses.

## ORDINANCE NO. <u>23-XX</u>

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF ROCKWALL, TEXAS, AMENDING THE UNIFIED DEVELOPMENT CODE [ORDINANCE NO. 20-02] OF THE CITY OF ROCKWALL, AS HERETOFORE AMENDED, BY AMENDING ARTICLE 04, PERMISSIBLE USES, AND ARTICLE 13, DEFINITIONS, AS DEPCITED IN EXHIBIT 'A' OF THIS ORDINANCE; PROVIDING FOR A PENALTY OF FINE NOT TO EXCEED THE SUM OF TWO THOUSAND DOLLARS (\$2,000.00) FOR EACH OFFENSE; PROVIDING FOR A SEVERABILITY CLAUSE; PROVIDING FOR A REPEALER CLAUSE; PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, an amendment to the City of Rockwall's Unified Development Code [Ordinance No. 20-02] has been initiated by the City Council of the City of Rockwall to amend Article 04, *Permissible Uses*, and Article 13, *Definitions*, of the Unified Development Code [Ordinance No. 20-02] to create the Credit Access Business land use; and,

WHEREAS, the Planning and Zoning Commission of the City of Rockwall and the governing body of the City of Rockwall in compliance with the laws of the State of Texas and the ordinances of the City of Rockwall have given the requisite notices by publication and otherwise, and have held public hearings and afforded a full and fair hearing to all property owners generally and to all persons interested in and situated in the city's corporate boundaries, and the governing body in the exercise of its legislative discretion, has concluded that the Unified Development Code [Ordinance No. 20-02] should be amended as follows:

# NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF ROCKWALL, TEXAS:

**SECTION 1.** That Article 04, *Permissible Uses*, and Article 13, *Definitions*, of the Unified Development Code [*Ordinance No. 20-02*] of the City of Rockwall, as heretofore amended, be and the same is hereby amended as specifically described in *Exhibit 'A'* of this ordinance;

**SECTION 2.** That any person, firm, or corporation violating any of the provisions of this ordinance shall be deemed guilty of a misdemeanor and upon conviction shall be punished by a penalty of fine not to exceed the sum of *Two Thousand Dollars (\$2,000.00)* for each offense and each and every day such offense shall continue shall be deemed to constitute a separate offense;

**SECTION 3.** That if any section, paragraph, or provision of this ordinance or the application of that section, paragraph, or provision to any person, firm, corporation or situation is for any reason judged invalid, the adjudication shall not affect any other section, paragraph, or provision of this ordinance or the application of any other section, paragraph or provision to any other person, firm, corporation or situation, nor shall adjudication affect any other section, paragraph, or provision of the Unified Development Code [Ordinance No. 20-02], and the City Council declares that it would have adopted the valid portions and applications of the ordinance without the invalid parts and to this end the provisions for this ordinance are declared to be severable;

**SECTION 4.** That this ordinance shall take effect immediately from and after its passage.

# PASSED AND APPROVED BY THE CITY COUNCIL OF THE CITY OF ROCKWALL, TEXAS, THIS THE 1<sup>ST</sup> DAY OF MAY, 2023.

Z2023-019: Articles 04 & 13; UDC Ordinance No. 23-<mark>XX</mark>; Kevin Fowler, Mayor

# ATTEST:

1 Kristy Teague, City Secretary **APPROVED AS TO FORM:** Frank J. Garza, *City Attorney* 1<sup>st</sup> Reading: <u>April 17, 2023</u> 2<sup>nd</sup> Reading: <u>May 1, 2023</u>

**Exhibit 'A'** Article 04, Permissible Uses, and Article 13, Definitions, of the Unified Development Code (UDC)

Continued on Next Page ...

from parcel to parcel). A Specific Use Permit (SUP) shall be required for any facility located closer than 1,000-feet.

- (b) Such facilities shall be licensed as a Community Residential Facility under Chapter 508, Parole and Mandatory Supervision, of the Texas Health and Safety Code.
- (7) Public or Private Primary School.
  - (a) Adequate pick-up and drop-off areas shall be provided to ensure that street traffic/neighborhood traffic is not impeded. This shall be determined by the Director of Planning and Zoning or his/her designee at the time of site plan.
- (8) Public or Private Secondary School.
  - (a) The school shall be located on a Minor Collector or larger roadway.
  - (b) Adequate pick-up and drop-off areas shall be provided to ensure that street traffic/neighborhood traffic is not impeded. This shall be determined by the Director of Planning and Zoning or his/her designee at the time of site plan.
- (9) <u>Temporary Education Buildings for a Public or Private School.</u>
  - (a) The City Manager or his/her designee may approve temporary educational buildings for a public school pending the submission of a letter from the independent school district indicating the duration the buildings will remain on-site. The City Manager or his/her designee may also require the temporary buildings to adhere to the procedures and requirements of Subsection 02.03(C)(9)(b) below.
  - (b) All other applications of temporary educational buildings will require a Specific Use Permit (SUP) that shall be approved by the Planning and Zoning Commission and City Council, and that shall include the following operational conditions:
    - (1) The buildings shall be screened from the view of adjacent properties, public right-of-way, and parks and open space by the primary structure or landscape screening that incorporates three (3) tiered screening (i.e. small to mid-sized shrubs, large shrubs or accent trees, and canopy trees).
    - (2) The applicant shall provide a plan indicating the expected phasing-out of all temporary structures.
    - (3) The Specific Use Permit (SUP) shall be valid for a period not to exceed five (5) years.
- (D) Office and Professional Land Uses.
  - (1) Financial Institution with Drive-Through.
    - (a) Drive-throughs shall not be located on a property adjacent to a residentially zoned or used property. Drive-throughs shall be separated from residentially zoned or used properties by an intervening building or parcel of land.

- (b) Drive-throughs shall not have access to local residential streets.
- (c) Stacking lanes for drive-through service windows shall accommodate at least six (6) standard sized motor vehicles per lane, unless specifically approved by the Planning and Zoning Commission.

# (2) <u>Credit Access Business.</u>

- (a) Any lot or parcel of land with a *Credit Access Business* establishment shall be located a minimum of 1,000-feet from any other lot or parcel of land with another *Credit Access Business*, as measured in a straight line between the nearest points of one (1) of the lots or parcels of land to the other lot or parcel of land.
- (E) Recreation, Entertainment and Amusement Land Uses.
  - (1) Temporary Carnival, Circus, or Amusement Ride.
    - (a) The duration of these temporary uses shall not exceed 14days.
    - (b) Carnival, circus and amusement ride uses shall be no closer than 300-feet to a residentially zoned or used property unless otherwise approved by the Planning and Zoning Commission and City Council.
    - (c) Such events must obtain a permit from the City of Rockwall.
  - (2) Indoor Commercial Amusement/Recreation.
    - (a) Exemptions to this use include:
      - (1) Skill or coin-operated machines kept in private residences or apartments and used without charge by members of the family or bona fide guests.
      - (2) Skill or coin-operated machines on the premises of religious, charitable, educational or fraternal organizations for the use of members or their guests, and not for private profit, although a charge is made for playing.
      - (3) Billiard or pool tables on the premises of publicly owned facilities.
  - (3) Outdoor Commercial Amusement/Recreation.
    - (a) Outdoor Commercial Amusement/Recreation includes uses that provide outdoor entertainment (e.g. amusement parks, golf courses, outdoor music venues, batting cages, miniature golf etc.), but excludes drive-in movie theaters.
    - (b) Outdoor Commercial Amusement/Recreation includes temporary structures (e.g. tents, canopies, etc.) for events; however, temporary in this case does not include structures intended to serve uses for longer than 14-days.
    - (c) Outdoor Commercial Amusement/Recreation shall be a minimum of 300-feet from all residentially zoned or used property unless otherwise approved by the Planning and Zoning Commission and City Council.
  - (4) <u>Temporary Fundraising Events by Non-profit.</u>

	1						RESID	ENTIA	L DIST	FRICTS	6				MIXED	D USE RICTS	NO	N-RES	SIDEN <sup>-</sup>	FIAL D	STRIC	TS		VERLA' STRICT	
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A Land Use Permitted as an Accessory Use	) USE rence	OITIO	ultura	e Fan	e Fan	e Fan	e Fan	e Fan	Single Family	Single Family	e Fan	Lot-Li	amil	Famil	town	entia	lborhe	ral Re	nerciá	y Cor	Indus	y Indu	ic Ove	0 OVe	Over
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LAND USES Congregate Care Facility/Elderly Housing	(7)	(3)												Р	S	S	S	S	S		S				_
Crematorium	(8)	107																			S	Р			_
Daycare with Seven (7) or More Children	(9)	<u>(4)</u>	S	S	S	S	S	S	S	S	S	S	S	S	S	S	Р	Р	Р	Р	S	S			_
Emergency Ground Ambulance Services	(10)																	Р	Р	Р	Р	Р			
Group or Community Home	(11)	(5)	P	Р	P	Р	Р	Р	Р	Р	Р	Р	Р	P		Р	Р	Р							
Government Facility	<u>(12)</u>														S			Р	Р	Р	Р	Р			
Halfway House	<u>(13)</u>	(6)														S									
Hospice	<u>(14)</u>													S			Р	Р	Р	Р	S	S			_
Hospital	<u>(15)</u>																	Р	Р	Р	Р	S			
Public Library, Art Gallery or Museum	<u>(16)</u>														Р	Р	Р	Р	Р	Р	Р	Р			
Mortuary or Funeral Chapel	<u>(17)</u>																	Р	Ρ	Р	Р				
Local Post Office	<u>(18)</u>														Р		Р	Р	Ρ	Р	Р	Ρ			
Regional Post Office	<u>(19)</u>																			Р	Р	Р			
Prison/Custodial Institution	(20)																			Ρ	Р	Ρ			
Public or Private Primary School	<u>(21)</u>	(7)	S	S	S	S	S	S	S	S	S	S	S	S	S		Р	Р	Р	Р	Р				
Public or Private Secondary School	<u>(22)</u>	(8)	S	S	S	S	S	S	S	S	S	S	S	S	S		Р	Р	Р	Р	Р				
Temporary Education Building for a Public or Private School	<u>(23)</u>	<u>(9)</u>	S	S	S	S	S	S	S	S	S	S	S	S			S	S	S	S					
Rescue Mission or Shelter for the Homeless	<u>(24)</u>																			S	Ρ	Ρ			
Social Service Provider (Except Rescue Mission or Homeless Shelter)	<u>(25)</u>																	S		Ρ	Ρ	Ρ			
OFFICE AND PROFESSIONAL LAND USES	2.02(D)	2.03(D)																							
Financial Institution with Drive-Through	(1)	(1)															S	Р	Р	Р	Р	Р			
Financial Institution without Drive-Through	<u>(1)</u>														Р		Р	Р	Р	Р	Р	Р			
Credit Access Business	<u>(2)</u>	<u>(2)</u>													Р		Р	Р	Р	Р	Ρ	Ρ			

LAND USE SCHEDULE	7					I	RESID	ENTIA	L DIST	RICTS	6				MIXED		NO	N-RES	BIDENT	TIAL D	ISTRIC	TS		/ERLAY	
LAND USE SCHEDULE																									
LEGEND: Land Use <u>NOT</u> Permitted	LAND USE DEFINITION REFERENCE [Reference <u>Article 13, Definitions]</u>	CE <u>le Uses</u> ]		Single Family Estate 1.5 (SFE-1.5) District	Single Family Estate 2.0 (SFE-2.0) District	Single Family Estate 4.0 (SFE-4.0) District				ct							strict								÷
P Land Use Permitted By-Right	REFER nitions	: REFERENCE 4, <i>Permissible Us</i>		SFE-1	SFE-2	SFE-4	trict	16 (SF-16) District	Single Family 10 (SF-10) District	8.4 (SF-8.4) District	District	*		strict		strict	Neighborhood Services (NS) District	Ŧ		istrict		t	rict	strict	IH-30 Overlay (IH-30 OV) District
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Office Building less than 5,000 SF	( <u>23)</u>														Р	Р	Р	Р	Р	Р	Р	Ρ			
Office Building 5,000 SF or Greater	<u>(23)</u>														Р	S	S	Р	Р	Р	Р	Р			
RECREATION, ENTERTAINMENT AND AMUSEMENT LAND USES	2.02(E)	2.03(E)																							
Temporary Carnival, Circus, or Amusement Ride	<u>(1)</u>	(1)													S		S	Р	Р	Р	Р	Р			
Indoor Commercial Amusement/Recreation	<u>(2)</u>	<u>(2)</u>													S			S	Р	Р	Р	Р			
Outdoor Commercial Amusement/Recreation	<u>(3)</u>	(3)																S	S	Р	S	Р			
Public or Private Community or Recreation Club as an Accessory Use	<u>(4)</u>		S	S	S	S	S	S	S	S	S	S	S	S	S		S	Ρ	Ρ	Ρ	Р	Ρ			
Private Country Club	<u>(5)</u>		S	S	S	S	S	S	S	S	S	S	Ş	S			S	S	S	Ρ	Р	Р			
Golf Driving Range	<u>(6)</u>																S	S	S	Ρ	Р	Р			
Temporary Fundraising Events by Non-Profit	(7)	<u>(4)</u>	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р			
Indoor Gun Club with Skeet or Target Range	<u>(8)</u>	(5)																S	Р	Р	Р	Р			
Outdoor Gun Club with Skeet or Target Range	<u>(8)</u>		S																	Р		S			
Health Club or Gym	<u>(9)</u>													А	Р		S	Ρ	Р	Ρ	Р	Р			
Private Club, Lodge or Fraternal Organization	<u>(10)</u>	<u>(6)</u>													S		S	S	Р	Р	Р	S			
Private Sports Arena, Stadium, and/or Track	<u>(11)</u>																		S	Ρ	Ρ	Ρ			
Public Park or Playground	<u>(12)</u>		Р	Р	Р	P	Р	Р	Р	Р	Р	Р	Ρ	Ρ	Р		Р	Ρ	Ρ	Ρ	Р	Р			
Sexually Oriented Businesses [Art. XI; CH. 12; Municipal Code]	<u>(13)</u>	<u>(7)</u>																			S	S			
Tennis Courts (i.e. Not Accessory to a Public or Private Country Club)	<u>(14)</u>		S	S	S	S	S	s	S	S	S	S	S	S			S	S	S	Ρ	Ρ	Ρ			
Theater	<u>(15)</u>														Р			S	Р	Р	Р	Ρ			
RETAIL AND PERSONAL SERVICES LAND USES	2.02(F)	2.03(F)																							
Antique/Collectible Store	<u>(1)</u>														S		S	Р	Р	Р					
Astrologer, Hypnotist, or Psychic	(2)							/							S	Р	Р	Ρ	Р	Р					
Banquet Facility/Event Hall	<u>(3)</u>														S			Ρ	Ρ	Ρ					

or families with no regular home or residential address. A *Rescue Mission or Shelter for the Homeless* shall house a maximum of 15 individuals for a period not to exceed a maximum of 30-days.

- (25) <u>Social Service Provider (Except Rescue Mission or Shelter for</u> <u>the Homeless</u>). Any organization operating under a non-profit charter, the activities of which are devoted exclusively to charitable, benevolent, patriotic, employment related, or educational purposes not currently listed elsewhere in <u>Section</u> <u>01, Land Use Schedule</u>, of Article 04, Permissible Uses.
- (D) Office and Professional Land Uses.
  - (1) <u>Financial Institution</u>. A facility that is open to the public for the deposit, custody, loan, exchange or issue of money, the extension of credit, and/or facilitating the transmission of funds and that is licensed by the appropriate state or federal agency as a bank, savings and loan association, or credit union. Accessory uses may include automatic teller machines, drive through service, offices, and parking. This excludes bail bonds, pawnshops, payday advance/loan businesses, and motor vehicle title loan businesses.
  - (1)(2) <u>Credit Access Business</u>. A Credit Access Business is a business or credit services organization that obtains for a consumer or assists a consumer in obtaining an extension of consumer credit in the form of a deferred presentment transaction or a motor vehicle title loan (or as otherwise defined by Section 393.6001 of the Texas Finance Code).
  - (2)(3) <u>Office Building</u>. A facility that provides executive, management, administrative, or professional services not specifically listed elsewhere in <u>Section 01, Land Use Schedule</u>, <u>of Article 04, Permissible Uses</u>, but not involving the sale of merchandise except as incidental to a permitted use. Typical examples include real estate, insurance, property management, investment, employment, travel, advertising, law, architecture, design, engineering, accounting, call centers, and similar offices. Accessory uses may include cafeterias, health facilities, parking, or other amenities primarily for the use of employees in the firm or building.
- (E) Recreation, Entertainment and Amusement Land Uses.
  - (1) <u>Temporary Carnival, Circus, or Amusement Ride</u>. A temporary, traveling show or exhibition that has no permanent structure or installation, and is intended to attract people to a site where there may or may not be an admission charge. These activities include: carnivals, circuses, rides, entertainment, gaming booths, food stands, exhibitions, and animal displays. Outdoor or indoor commercial amusement provided on a temporary basis.
  - (2) <u>Indoor Commercial Amusement/Recreation</u>. Any enterprise whose main purpose is to provide the general public with a variety of amusing or entertaining activities, including such activities as skating rinks, bowling alleys, video arcades, billiard tables and similar enterprises, but does not include theaters and auditoriums.
  - (3) <u>Outdoor Commercial Amusement/Recreation</u>. An amusement enterprise that offers entertainment or games of skill to the

general public for a fee or charge wherein any portion of the activity takes place in the open.

- (4) <u>Public or Private Community Recreation Club as an Accessory</u> <u>Use.</u> (1) <u>Public</u>: A facility or area that is owned and/or operated by a nonprofit organization and that provides for sports, leisure, and recreation activities operated for the general public. (2) <u>Private</u>: A recreation facility operated for the exclusive use of private residents or neighborhood groups and their guests, and not the general public.
- (5) <u>Private Country Club.</u> A facility or area laid out for recreational, athletic, and social purposes, with limited membership, and the use of which is primarily restricted to members and their guests. A golf course may be included as an additional principal use. Accessory uses may include retail sales, a club house, and other recreational facilities.
- (6) <u>Golf Driving Range.</u> An area improved with trees, greens, fairways, hazards, and which may include a clubhouse, dining room, and accessory recreational uses.
- (7) <u>Temporary Fundraising Events by Non-profit</u>. An event sponsored by a recognized legal nonprofit organization, intended to attract people to a site where there may or may not be an admission charge.
- (8) <u>Gun Club with Skeet or Target Range.</u> A facility or area for the sport of shooting at targets to test accuracy in rifles, pistols, or archery practice, owned or operated by a corporation, association, or persons.
- (9) <u>Health Club or Gym.</u> A public or private facility operated to promote physical health and fitness. Activities may include exercise, physical therapy, training, and education pertaining to health and fitness. Uses or combinations of uses or facilities would typically include -- *but are not limited to* -- game courts, weight lifting and exercise equipment, aerobics, swimming pools and spas, and running or jogging tracks.
- (10) Private Club, Lodge or Fraternal Organization. (1) Private Club. Private quarters for a private organization, a principal purpose of which is the preparation and service of food and/or drink for members and their guests only and falling within the definition of and permitted by Chapter 32, Private Club Registration Permit, of the Texas Alcoholic Beverage Code. (2) Lodge or <u>Fraternal Organization</u>. A facility or area for a special purpose organization or for the sharing of sports, arts, literature, politics, or other similar interests, but not primarily for profit or to render a service that is customarily carried on as a business, excluding churches, synagogues, or other houses of worship or religious assembly.
- (11) <u>Private Sports Arena, Stadium, and/or Track.</u> An athletic field or stadium that is not owned or operated by a public agency such as a city or school and operated for the exclusive use of its members and their guests and not the general public
- (12) <u>Public Park or Playground.</u> A facility or area for recreational, cultural, or aesthetic use owned or operated by a public agency and available to the general public. This definition may include -- *but is not limited to* -- lawns, decorative plantings, walkways, active and passive recreation areas, playgrounds, fountains, swimming pools, pavilions, wooded areas, and water courses.



PLANNING AND ZONING COMMISSION MEMORANDUM

PLANNING AND ZONING DEPARTMENT 385 S. GOLIAD STREET • ROCKWALL, TX 75087 PHONE: (972) 771-7745 • EMAIL: PLANNING@ROCKWALL.COM

TO:	Planning and Zoning Commission
FROM:	Ryan Miller, Director of Planning and Zoning
DATE:	April 11, 2023
SUBJECT:	Z2023-019; Amendment to Article 04, Permissible Uses, and Article 13, Definitions, of the UDC to Create a Credit Access Business Land Use

On March 20, 2023 -- following a work session with staff --, the City Council directed staff to proceed with the creation of a *Credit Access Business* land use. According to Section 393.601 of the Texas Finance Code, a *Credit Access Business* is "...a credit services organization that obtains for a consumer or assists a consumer in obtaining an extension of consumer credit in the form of a deferred presentment transaction or a motor vehicle title loan." Examples of these types of businesses include auto title loan and payday lending businesses. Currently, the City of Rockwall has two (2) businesses that would fall under this category (*i.e. Kastle Lending and Check 'n Go*); however, it is anticipated that this number could increase in the near future.

In 2021 the City of Dallas expanded its regulation of *Credit Access Businesses* to include more types of high-cost, small dollar loans. In other metropolitan areas across Texas, it has been observed that when a larger municipality (*e.g. Austin, San Antonio, etc.*) adopts restrictions or additional regulations against *Credit Access Businesses*, smaller cities in a close proximity to the larger municipality start to see an increase of these types of businesses locating within their corporate limits. In addition, these types of uses -- *from a land use perspective* -- tend to locate along high visibility corridors and intersections of major roadways in clusters (*i.e. they tend to located in close proximity to each other*) [see Figures 1-3]. They also tend to cluster in shopping centers. Based on these trends, staff is proposing the following as a proactive approach to ensuring that the City's major corridors and shopping centers are not inundated with *Credit Access Businesses*:

- A Credit Access Business land use be added to the Permissible Use Charts contained in Article 04, Permissible Uses, and a definition of Credit Access Business be added to Article 13, Definitions, of the Unified Development Code (UDC).
- (2) A Credit Access Business shall be allowed in the same zoning districts as the Financial Institution without Drive-Through land use; <u>however</u>, <u>since the work</u> <u>session meeting on March 28</u>, 2023, <u>staff has changed the land use from a</u> <u>permitted by-right land use in the Residential Office (RO), Neighborhood</u> <u>Services (NS), and General Retail (GR) District to requiring a Specific Use</u> <u>Permit (SUP). The purpose of this change is due to these zoning districts</u> typically being in a close proximity to residentially zoned or used property.
- (3) Conditional Land Use Standards be added to Article 04, Permissible Uses, of the Unified Development Code (UDC) prohibiting these land uses from locating within 1,000-feet of a like land use, <u>and 500-feet from a residentially zoned</u> property. The 500-foot requirement is being added from the work session to

#### FIGURES 1-3. EXAMPLES OF LAND PATTERNS OF CREDIT ACCESS BUSINESSES IN OTHER CITIES



FIGURE 1. GRAND PRAIRIE

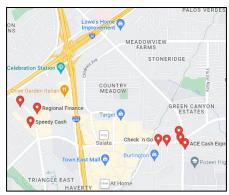


FIGURE 2. MESQUITE

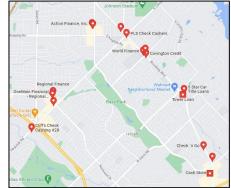


FIGURE 3. ROWLETT

provide protection from these businesses from locating in close proximity to residentially zoned or used property (e.g. the commercially zoned areas along Ranch Trail adjacent to the Lake Rockwall Estates Subdivision). Both spacing requirements shall be measured from the property line of one (1) property to property line of another property.

A redlined copy of the proposed changes along with a draft ordinance has been provided in the attached packet. In accordance with Subsection 02.01(C) of Article 11, *Development Applications and Review Procedures*, of the Unified Development Code (UDC), the Director of Planning and Zoning is bringing forward the proposed text amendment to the City Council for consideration, and -- *in accordance with Section 02.04(B) of Article 11, Development Applications and Review Procedures, of the Unified Development Code (UDC) --* staff is bringing the proposed amendment forward to the Planning and Zoning Commission for a recommendation to the City Council. The schedule for this text amendment is as follows:

Planning and Zoning Commission Work Session: March 28, 2023 Planning and Zoning Commission Public Hearing: April 11, 2023 City Council Public Hearing/First Reading: April 17, 2023 City Council Second Reading: May 1, 2023

Staff has sent out a 15-day notice to the Rockwall Herald Banner in accordance with all applicable state laws and Section 02.03(A)(3) of Article 11, *Development Applications and Review Procedures*, of the Unified Development Code (UDC). Should the Planning and Zoning Commission have any questions staff will be available at the meeting on <u>April 11, 2023</u>.



CITY OF ROCKWALL CITY COUNCIL MEMORANDUM

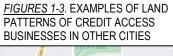
PLANNING AND ZONING DEPARTMENT 385 S. GOLIAD STREET • ROCKWALL, TX 75087 PHONE: (972) 771-7745 • EMAIL: PLANNING@ROCKWALL.COM

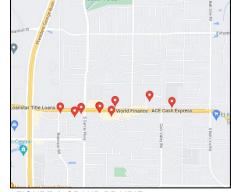
TO:	Mayor and City Council
CC:	Mary Smith, <i>City Manager</i> Joey Boyd, <i>Assistant City Manager</i>
FROM:	Ryan Miller, Director of Planning and Zoning
DATE:	April 17, 2023
SUBJECT:	Z2023-019; Amendment to Article 04, Permissible Uses, and Article 13, Definitions, of the UDC to Create a Credit Access Business Land Use

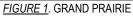
On March 20, 2023 -- following a work session with staff --, the City Council directed staff to proceed with the creation of a *Credit Access Business* land use. According to Section 393.601 of the Texas Finance Code, a *Credit Access Business* is "...a credit services organization that obtains for a consumer or assists a consumer in obtaining an extension of consumer credit in the form of a deferred presentment transaction or a motor vehicle title loan." Examples of these types of businesses include auto title loan and payday lending businesses. Currently, the City of Rockwall has two (2) businesses that would fall under this category (*i.e. Kastle Lending and Check 'n Go*); however, it is anticipated that this number could increase in the near future.

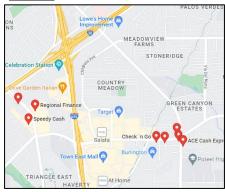
In 2021 the City of Dallas expanded its regulation of *Credit Access Businesses* to include more types of high-cost, small dollar loans. In other metropolitan areas across Texas, it has been observed that when a larger municipality (*e.g. Austin, San Antonio, etc.*) adopts restrictions or additional regulations against *Credit Access Businesses*, smaller cities in a close proximity to the larger municipality start to see an increase of these types of businesses locating within their corporate limits. In addition, these types of uses -- *from a land use perspective* -- tend to locate along high visibility corridors and intersections of major roadways in clusters (*i.e. they tend to located in close proximity to each other*) [see Figures 1-3]. They also tend to cluster in shopping centers. Based on these trends, staff is proposing the following as a proactive approach to ensuring that the City's major corridors and shopping centers are not inundated with *Credit Access Businesses*:

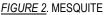
- A Credit Access Business land use be added to the Permissible Use Charts contained in Article 04, Permissible Uses, and a definition of Credit Access Business be added to Article 13, Definitions, of the Unified Development Code (UDC).
- (2) A Credit Access Business shall be allowed in the same zoning districts as the Financial Institution without Drive-Through land use; <u>however</u>, <u>since the work</u> <u>session meeting on March 20</u>, 2023, <u>staff has changed the land use from a</u> <u>permitted by-right land use in the Residential Office (RO)</u>, <u>Neighborhood</u> <u>Services (NS)</u>, <u>and General Retail (GR) District to requiring a Specific Use</u> <u>Permit (SUP)</u>. The purpose of this change is due to these zoning districts <u>typically being in a close proximity to residentially zoned or used property</u>.
- (3) Conditional Land Use Standards be added to Article 04, Permissible Uses, of the Unified Development Code (UDC) prohibiting these land uses from













locating within 1,000-feet of a like land use, and 500-feet from a residentially zoned property. The 500-foot requirement is being added from the work session to provide protection from these businesses from locating in close proximity to residentially zoned or used property (*e.g. the commercially zoned areas along Ranch Trail adjacent to the Lake Rockwall Estates Subdivision*). Both spacing requirements shall be measured from the property line of one (1) property to property line of another property.

A redlined copy of the proposed changes along with a draft ordinance has been provided in the attached packet. In accordance with Subsection 02.01(C) of Article 11, *Development Applications and Review Procedures*, of the Unified Development Code (UDC), staff brought the proposed changes to the Planning and Zoning Commission for a recommendation to the City Council, and -- *on April 11, 2023* -- the Planning and Zoning Commission approved a motion to recommend approval by a vote of 6-0 (*with Commissioner Womble absent*). In addition, staff has sent out a 15-day notice to the Rockwall Herald Banner in accordance with all applicable state laws and Section 02.03(A)(3) of Article 11, *Development Applications and Review Procedures*, of the Unified Development Code (UDC). Should the City Council have any questions staff will be available at the meeting on <u>April 17, 2023</u>.

### ORDINANCE NO. 23-30

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF ROCKWALL, TEXAS, AMENDING THE UNIFIED DEVELOPMENT CODE [ORDINANCE NO. 20-02] OF THE CITY OF ROCKWALL, AS HERETOFORE AMENDED, BY AMENDING ARTICLE 04, PERMISSIBLE USES, AND ARTICLE 13, DEFINITIONS, AS DEPCITED IN EXHIBIT 'A' OF THIS ORDINANCE; PROVIDING FOR A PENALTY OF FINE NOT TO EXCEED THE SUM OF TWO THOUSAND DOLLARS (\$2,000.00) FOR EACH OFFENSE; PROVIDING FOR A SEVERABILITY CLAUSE; PROVIDING FOR A REPEALER CLAUSE; PROVIDING FOR AN EFFECTIVE DATE.

**WHEREAS**, an amendment to the City of Rockwall's Unified Development Code [Ordinance No. 20-02] has been initiated by the City Council of the City of Rockwall to amend Article 04, *Permissible Uses*, and Article 13, *Definitions*, of the Unified Development Code [Ordinance No. 20-02] to create the Credit Access Business land use; and,

**WHEREAS**, the Planning and Zoning Commission of the City of Rockwall and the governing body of the City of Rockwall in compliance with the laws of the State of Texas and the ordinances of the City of Rockwall have given the requisite notices by publication and otherwise, and have held public hearings and afforded a full and fair hearing to all property owners generally and to all persons interested in and situated in the city's corporate boundaries, and the governing body in the exercise of its legislative discretion, has concluded that the Unified Development Code [*Ordinance No. 20-02*] should be amended as follows:

#### NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF ROCKWALL, TEXAS:

**SECTION 1.** That Article 04, *Permissible Uses*, and Article 13, *Definitions*, of the Unified Development Code [*Ordinance No. 20-02*] of the City of Rockwall, as heretofore amended, be and the same is hereby amended as specifically described in *Exhibit 'A'* of this ordinance;

**SECTION 2.** That any person, firm, or corporation violating any of the provisions of this ordinance shall be deemed guilty of a misdemeanor and upon conviction shall be punished by a penalty of fine not to exceed the sum of *Two Thousand Dollars (\$2,000.00)* for each offense and each and every day such offense shall continue shall be deemed to constitute a separate offense;

**SECTION 3.** That if any section, paragraph, or provision of this ordinance or the application of that section, paragraph, or provision to any person, firm, corporation or situation is for any reason judged invalid, the adjudication shall not affect any other section, paragraph, or provision of this ordinance or the application of any other section, paragraph or provision to any other person, firm, corporation or situation, nor shall adjudication affect any other section, paragraph, or provision of the Unified Development Code [*Ordinance No. 20-02*], and the City Council declares that it would have adopted the valid portions and applications of the ordinance without the invalid parts and to this end the provisions for this ordinance are declared to be severable;

**SECTION 4.** That this ordinance shall take effect immediately from and after its passage.

PASSED AND APPROVED BY THE CITY COUNCIL OF THE CITY OF ROCKWALL, TEXAS, THIS THE  $1^{ST}$  DAY OF MAY, 2023.

Kevin Fowler, Mayor

ATTEST:

Kristy/ Secretary

Teague, City

APPROVED AS TO FORM:

Frank J. Garza, City Attorney

1<sup>st</sup> Reading: April 17, 2023

2<sup>nd</sup> Reading: May 1, 2023



**Exhibit 'A'** Article 04, Permissible Uses, and Article 13, Definitions, of the Unified Development Code (UDC)

Continued on Next Page ....

from parcel to parcel). A Specific Use Permit (SUP) shall be required for any facility located closer than 1,000-feet.

- (b) Such facilities shall be licensed as a Community Residential Facility under Chapter 508, Parole and Mandatory Supervision, of the Texas Health and Safety Code.
- (7) Public or Private Primary School.
  - (a) Adequate pick-up and drop-off areas shall be provided to ensure that street traffic/neighborhood traffic is not impeded. This shall be determined by the Director of Planning and Zoning or his/her designee at the time of site plan.
- (8) Public or Private Secondary School.
  - (a) The school shall be located on a Minor Collector or larger roadway.
  - (b) Adequate pick-up and drop-off areas shall be provided to ensure that street traffic/neighborhood traffic is not impeded. This shall be determined by the Director of Planning and Zoning or his/her designee at the time of site plan.
- (9) Temporary Education Buildings for a Public or Private School.
  - (a) The City Manager or his/her designee may approve temporary educational buildings for a public school pending the submission of a letter from the independent school district indicating the duration the buildings will remain on-site. The City Manager or his/her designee may also require the temporary buildings to adhere to the procedures and requirements of Subsection 02.03(C)(9)(b) below.
  - (b) All other applications of temporary educational buildings will require a Specific Use Permit (SUP) that shall be approved by the Planning and Zoning Commission and City Council, and that shall include the following operational conditions:
    - (1) The buildings shall be screened from the view of adjacent properties, public right-of-way, and parks and open space by the primary structure or landscape screening that incorporates three (3) tiered screening (i.e. small to mid-sized shrubs, large shrubs or accent trees, and canopy trees).
    - (2) The applicant shall provide a plan indicating the expected phasing-out of all temporary structures.
    - (3) The Specific Use Permit (SUP) shall be valid for a period not to exceed five (5) years.
- (D) Office and Professional Land Uses.
  - (1) Credit Access Business.
    - (a) Any lot or parcel of land with a *Credit Access Business* establishment shall be located a minimum of 1,000-feet from any other lot or parcel of land with another *Credit Access Business*, as measured in a straight line between

the nearest points of one (1) of the lots or parcels of land to the other lot or parcel of land.

- (b) A Credit Access Business shall not be located within 500feet of a residentially zoned property, a public or private school, and/or an existing daycare facility.
- (1)(2) Financial Institution with Drive-Through.
  - (a) Drive-throughs shall not be located on a property adjacent to a residentially zoned or used property. Drive-throughs shall be separated from residentially zoned or used properties by an intervening building or parcel of land.
  - (b) Drive-throughs shall not have access to local residential streets.
  - (c) Stacking lanes for drive-through service windows shall accommodate at least six (6) standard sized motor vehicles per lane, unless specifically approved by the Planning and Zoning Commission.
- (E) Recreation, Entertainment and Amusement Land Uses.
  - (1) Temporary Carnival, Circus, or Amusement Ride.
    - (a) The duration of these temporary uses shall not exceed 14days.
    - (b) Carnival, circus and amusement ride uses shall be no closer than 300-feet to a residentially zoned or used property unless otherwise approved by the Planning and Zoning Commission and City Council.
    - (c) Such events must obtain a permit from the City of Rockwall.
  - (2) Indoor Commercial Amusement/Recreation.
    - (a) Exemptions to this use include:
      - Skill or coin-operated machines kept in private residences or apartments and used without charge by members of the family or bona fide guests.
      - (2) Skill or coin-operated machines on the premises of religious, charitable, educational or fraternal organizations for the use of members or their guests, and not for private profit, although a charge is made for playing.
      - (3) Billiard or pool tables on the premises of publicly owned facilities.
  - (3) Outdoor Commercial Amusement/Recreation.
    - (a) Outdoor Commercial Amusement/Recreation includes uses that provide outdoor entertainment (e.g. amusement parks, golf courses, outdoor music venues, batting cages, miniature golf etc.), but excludes drive-in movie theaters.
    - (b) Outdoor Commercial Amusement/Recreation includes temporary structures (e.g. tents, canopies, etc.) for events; however, temporary in this case does not include structures intended to serve uses for longer than 14-days.
    - (c) Outdoor Commercial Amusement/Recreation shall be a minimum of 300-feet from all residentially zoned or used

LAND USE SCHEDULE							RESID	ENTIA	L DIST	RICTS	6				MIXE DIST	D USE RICTS	NO	N-RES	SIDEN	ITIAL D	ISTRIC	CTS		VERLAY
LEGEND:         Land Use <u>NOT</u> Permitted         P       Land Use Permitted By-Right         P       Land Use Permitted Specific Use Permit (SUP)         X       Land Use Prohibited by Overlay District.         A       Land Use Permitted as an Accessory Use	LAND USE DEFINITION REFERENCE [Reference <u>Artificens]</u>	CONDITIONAL USE REFERENCE Reference [Article 04, Permissible Uses]	Agricultural (AG) District	Single Family Estate 1.5 (SFE-1.5) District	Single Family Estate 2.0 (SFE-2.0) District	Single Family Estate 4.0 (SFE-4.0) District	Single Family 1 (SF-1) District	Single Family 16 (SF-16) District	Single Family 10 (SF-10) District	Single Family 8.4 (SF-8.4) District	Single Family 7 (SF-7) District	Zero Lot-Line (ZL-5) District	Two-Family (2F) District	Multi-Family 14 (MF-14) District	Downtown (DT) District	Residential Office (RO) District	Neighborhood Services (NS) District	General Retail (GR) District	Commercial (C) District	Heavy Commercial (HC) District	Light Industrial (LI) District	Heavy Industrial (HI) District	Scenic Overlay (SOV) District	SH-66 Overlay (SH-66) District
LAND USES	LAN	COP	Agri	Sing	Sing	Sing	Sing	Sing	Sing	Sing	Sing	Zero	Two	Mult	Dow	Res	Neig	Gen	Corr	Hea	Ligh	Неа	Scel	HS
Congregate Care Facility/Elderly Housing	<u>(7)</u>	(3)												Р	S	S	S	S	S		S			
Crematorium	(8)																				S	Ρ		
Daycare with Seven (7) or More Children	(9)	(4)	S	S	S	S	S	S	S	S	S	S	S	S	S	S	Ρ	Ρ	P	Р	S	S		
Emergency Ground Ambulance Services	(10)																	Ρ	Ρ	Ρ	P	Ρ		
Group or Community Home	<u>(11)</u>	<u>(5)</u>	Р	Р	Р	Ρ	Р	Р	Ρ	Ρ	Р	Ρ	Ρ	Р		Р	Ρ	Р						
Government Facility	<u>(12)</u>														S			Ρ	Ρ	P	P	Ρ		
Halfway House	(13)	<u>(6)</u>														S								
Hospice	(14)													S			P	P	P	Ρ	S	S		
Hospital	(15)																	Ρ	P	P	Ρ	S		
Public Library, Art Gallery or Museum	<u>(16)</u>														P	P	Ρ	Ρ	Ρ	Ρ	P	Ρ		
Mortuary or Funeral Chapel	(17)																	P	Ρ	P	P			
Local Post Office	(18)														P		р	Ρ	Ρ	Р	Ρ	Ρ		
Regional Post Office	<u>(19)</u>																			P	P	P		
Prison/Custodial Institution	(20)																			Р	Ρ	P		
Public or Private Primary School	<u>(21)</u>	(7)	S	S	Ş	S	S	S	S	S	S	S	S	S	S		Ρ	Ρ	Р	Ρ	Р			
Public or Private Secondary School	(22)	<u>(8)</u>	S	S	S	S	S	S	S	S	S	S	S	S	S		Ρ	Р	Р	Ρ	Ρ			
Temporary Education Building for a Public or Private School	(23)	<u>(9)</u>	S	S	S	S	S	S	S	S	S	S	S	S			S	S	S	S				
Rescue Mission or Shelter for the Homeless	(24)																			S	Ρ	Ρ		
Social Service Provider (Except Rescue Mission or Homeless Shelter)	(25)																	S		P	Ρ	P		
OFFICE AND PROFESSIONAL LAND USES	2.02(D)	2.03(D)		Parts -																				
Credit Access Business	<u>(1)</u>	(1)													S		S	S	Ρ	Ρ	Ρ	Ρ		
Financial Institution with Drive-Through	(42)	(42)															S	Ρ	Ρ	Ρ	Р	Ρ		
Financial Institution without Drive-Through	(42)														P				Ρ	Р	P	P		

LAND USE SCHEDULE							RESID	ENTIA	L DIST	RICTS	3				MIXE	D USE RICTS	NC	N-RES	BIDEN	TIAL DI	ISTRIC	CTS		VERLAY
LEGEND:         Land Use NOT Permitted         P       Land Use Permitted By-Right         P       Lend Use Permitted with Conditions         S       Land Use Permitted Specific Use Permit (SUP)         X       Land Use Prohibited by Overlay District	LAND USE DEFINITION REFERENCE Reletance Atilda 13, Definitions	CONDITIONAL USE REFERENCE Reference [Article 04, Permissible Uses]	Agricultural (AG) District	Single Family Estate 1.5 (SFE-1.5) District	Single Family Estate 2.0 (SFE-2.0) District	Single Family Estate 4.0 (SFE-4.0) District	Single Family 1 (SF-1) District	Single Family 16 (SF-16) District	Family 10 (SF-10) District	Single Family 8.4 (SF-8.4) District	Single Family 7 (SF-7) District	Zero Lot-Line (ZL-5) District	Two-Family (2F) District	Multi-Family 14 (ME-14) District	Downtown (DT) District	Residential Office (RO) District	Neighborhood Services (NS) District	Retail (GR) District	Commercial (C) District	Heavy Commercial (HC) District	Light Industrial (LI) District	Heavy Industrial (HI) District	Overlay (SOV) District	SH-66 Overlay (SH-66) District H-30 Overlay (IH-30 OV) District
A Land Use Permitted as an Accessory Use	AND USE Reference	CONDITIO	Agricultural	Single Farr	Single Fam	Single Fam	Single Fam	Single Fam	Single Farr	Single Farr	Single Fam	Zero Lot-Li	Two-Family	Multi-Famil	Downtown	Residential	Veighborho	General Re	Commercia	Heavy Con	ight Indus	Heavy Indu	Scenic Ove	SH-66 Ove H-30 Over
LAND USES Office Building less than 5,000 SF	(23)	0 12		bayran married			renner					-			P	P	P	p	P	P	P	P		
Office Building 5,000 SF or Greater	(23)															S	S	P	P	P	P	P		
RECREATION, ENTERTAINMENT AND AMUSEMENT LAND USES	2.02(E)	2.03(E)	194253	225		1. Start		1250	R. W.		N.S.R.			Constant.	1			Call S	Contraction of the second			No.	1033	1933
Temporary Carnival, Circus, or Amusement Ride	(1)	(1)		ALC: NO		No. of Concession, Name	ECONO.								S		S	P	P	P	P	Р	Part Control	
Indoor Commercial Amusement/Recreation	(2)	(2)													S			S	Ρ	Ρ	P	Ρ		
Outdoor Commercial Amusement/Recreation	<u>(3)</u>	(3)																S	S	Р	S	P		
Public or Private Community or Recreation Club as an Accessory Use	(4)		S	S	S	S	S	S	S	S	S	S	S	S	S		S	P	P	P	P			
Private Country Club	<u>(5)</u>		S	S	S	S	S	S	S	S	S	S	S	S			S	S	S	р	P	P		
Golf Driving Range	(6)																S	S	S	Р	Р	Ρ		
Temporary Fundraising Events by Non-Profit	(7)	(4)	Ρ	Ρ	Р	Ρ	Р	Ρ	Ρ	Ρ	Ρ	Ρ	Р	Р	Р	Р	Р	P	Ρ	Р	Ρ	Ρ		
Indoor Gun Club with Skeet or Target Range	(8)	(5)																S	Ρ	Ρ	P	P		
Outdoor Gun Club with Skeet or Target Range	(8)		S																	P		S		
Health Club or Gym	<u>(9)</u>													A	P		S	P	Ρ	Ρ	Ρ	Р		
Private Club, Lodge or Fraternal Organization	<u>(10)</u>	<u>(6)</u>													S		S	S	Ρ	Р	P	S		
Private Sports Arena, Stadium, and/or Track	(11)																		S	Ρ	P	Ρ		
Public Park or Playground	<u>(12)</u>		Р	Р	P	P	P	P	P	Ρ	P	P	P		P		P	P	P	P	P	P		
Sexually Oriented Businesses [Art. XI; CH. 12; Municipal Code]	<u>(13)</u>	(7)																			S	S		
Tennis Courts (i.e. Not Accessory to a Public or Private Country Club)	<u>(14)</u>		S	S	S	S	S	S	S	S	S	S	S	S			S	S	S	Ρ	Ρ	P		
Theater	(15)														Р			S	Ρ	₽	P	P		
RETAIL AND PERSONAL SERVICES LAND USES	2.02(F)	2.03(F)																						
Antique/Collectible Store	(1)														S		S	P	P	Ρ				
Astrologer, Hypnotist, or Psychic	(2)														S	P	P	P	P	P				
Banquet Facility/Event Hall	(3)														S			P		P				

or families with no regular home or residential address. A *Rescue Mission or Shelter for the Homeless* shall house a maximum of 15 individuals for a period not to exceed a maximum of 30-days.

- (25) <u>Social Service Provider (Except Rescue Mission or Shelter for</u> <u>the Homeless</u>). Any organization operating under a non-profit charter, the activities of which are devoted exclusively to charitable, benevolent, patriotic, employment related, or educational purposes not currently listed elsewhere in <u>Section</u> <u>01, Land Use Schedule</u>, of Article 04, Permissible Uses.
- (D) Office and Professional Land Uses.
  - (1) <u>Credit Access Business</u>. A Credit Access Business is a business or credit services organization that obtains for a consumer or assists a consumer in obtaining an extension of consumer credit in the form of a deferred presentment transaction or a motor vehicle title loan (or as otherwise defined by Section 393.6001 of the Texas Finance Code).
  - (2) <u>Financial Institution</u>. A facility that is open to the public for the deposit, custody, loan, exchange or issue of money, the extension of credit, and/or facilitating the transmission of funds and that is licensed by the appropriate state or federal agency as a bank, savings and loan association, or credit union. Accessory uses may include automatic teller machines, drive through service, offices, and parking. This excludes bail bonds, pawnshops, payday advance/loan businesses, and motor vehicle title loan businesses.
  - (1)(3) <u>Office Building</u>. A facility that provides executive, management, administrative, or professional services not specifically listed elsewhere in <u>Section 01, Land Use Schedule</u>, <u>of Article 04, Permissible Uses</u>, but not involving the sale of merchandise except as incidental to a permitted use. Typical examples include real estate, insurance, property management, investment, employment, travel, advertising, law, architecture, design, engineering, accounting, call centers, and similar offices. Accessory uses may include cafeterias, health facilities, parking, or other amenities primarily for the use of employees in the firm or building.
- (E) Recreation, Entertainment and Amusement Land Uses.
  - (1) <u>Temporary Carnival, Circus, or Amusement Ride</u>. A temporary, traveling show or exhibition that has no permanent structure or installation, and is intended to attract people to a site where there may or may not be an admission charge. These activities include: carnivals, circuses, rides, entertainment, gaming booths, food stands, exhibitions, and animal displays. Outdoor or indoor commercial amusement provided on a temporary basis.
  - (2) <u>Indoor Commercial Amusement/Recreation</u>. Any enterprise whose main purpose is to provide the general public with a variety of amusing or entertaining activities, including such activities as skating rinks, bowling alleys, video arcades, billiard tables and similar enterprises, but does not include theaters and auditoriums.
  - (3) <u>Outdoor Commercial Amusement/Recreation</u>. An amusement enterprise that offers entertainment or games of skill to the

general public for a fee or charge wherein any portion of the activity takes place in the open.

- (4) <u>Public or Private Community Recreation Club as an Accessory</u> <u>Use.</u> (1) <u>Public</u>: A facility or area that is owned and/or operated by a nonprofit organization and that provides for sports, leisure, and recreation activities operated for the general public. (2) <u>Private</u>: A recreation facility operated for the exclusive use of private residents or neighborhood groups and their guests, and not the general public.
- (5) <u>Private Country Club.</u> A facility or area laid out for recreational, athletic, and social purposes, with limited membership, and the use of which is primarily restricted to members and their guests. A golf course may be included as an additional principal use. Accessory uses may include retail sales, a club house, and other recreational facilities.
- (6) <u>Golf Driving Range.</u> An area improved with trees, greens, fairways, hazards, and which may include a clubhouse, dining room, and accessory recreational uses.
- (7) <u>Temporary Fundraising Events by Non-profit</u>. An event sponsored by a recognized legal nonprofit organization, intended to attract people to a site where there may or may not be an admission charge.
- (8) <u>Gun Club with Skeet or Target Range.</u> A facility or area for the sport of shooting at targets to test accuracy in rifles, pistols, or archery practice, owned or operated by a corporation, association, or persons.
- (9) <u>Health Club or Gym.</u> A public or private facility operated to promote physical health and fitness. Activities may include exercise, physical therapy, training, and education pertaining to health and fitness. Uses or combinations of uses or facilities would typically include -- *but are not limited to* -- game courts, weight lifting and exercise equipment, aerobics, swimming pools and spas, and running or jogging tracks.
- (10) <u>Private Club, Lodge or Fraternal Organization.</u> (1) <u>Private Club.</u> Private quarters for a private organization, a principal purpose of which is the preparation and service of food and/or drink for members and their guests only and falling within the definition of and permitted by Chapter 32, <u>Private Club Registration Permit</u>, of the Texas Alcoholic Beverage Code. (2) <u>Lodge or Fraternal Organization</u>. A facility or area for a special purpose organization or for the sharing of sports, arts, literature, politics, or other similar interests, but not primarily for profit or to render a service that is customarily carried on as a business, excluding churches, synagogues, or other houses of worship or religious assembly.
- (11) <u>Private Sports Arena, Stadium, and/or Track.</u> An athletic field or stadium that is not owned or operated by a public agency such as a city or school and operated for the exclusive use of its members and their guests and not the general public
- (12) <u>Public Park or Playground.</u> A facility or area for recreational, cultural, or aesthetic use owned or operated by a public agency and available to the general public. This definition may include -- but is not limited to -- lawns, decorative plantings, walkways, active and passive recreation areas, playgrounds, fountains, swimming pools, pavilions, wooded areas, and water courses.